

103D CONGRESS
1ST SESSION

S. 1287

To reform the operations of Congress.

IN THE SENATE OF THE UNITED STATES

JULY 27 (legislative day, JUNE 30), 1993

Mr. BENNETT introduced the following bill; which was read twice and referred jointly pursuant to the order of August 4, 1977, to the Committees on the Budget and Governmental Affairs, with instructions that if one Committee reports, the other Committee have thirty days to report or be discharged

A BILL

To reform the operations of Congress.

1 *Be it enacted by the Senate and House of Representa-*
2 *tives of the United States of America in Congress assembled,*

3 **SECTION 1. SHORT TITLE.**

4 This Act may be cited as the “Congressional Reorga-
5 nization Act of 1993”.

6 **TITLE I—REDUCTIONS IN** 7 **CONGRESSIONAL SPENDING**

8 **SEC. 101. REDUCTION IN CONGRESSIONAL COMMITTEE**

9 **BUDGETS AND SUPPORT STAFF.**

10 Budget authority and outlays for—

1 (1) committees of the Senate and the House of
2 Representatives; and

3 (2) the supporting offices of the Congress (as
4 listed in section 109(11) of the Ethics in Govern-
5 ment Act of 1978),

6 shall not exceed—

7 (A) in fiscal year 1994, 90 percent of the levels
8 for fiscal year 1993;

9 (B) in fiscal year 1995, 80 percent of the levels
10 for fiscal year 1993; and

11 (C) in fiscal year 1996, 75 percent of the levels
12 for fiscal year 1993.

13 **SEC. 102. RETURN OF ALL FUNDS REMAINING IN THE SEN-**
14 **ATORS' OFFICIAL PERSONNEL AND OFFICE**
15 **EXPENSE ACCOUNT AT THE END OF A YEAR**
16 **TO THE TREASURY.**

17 All unobligated funds remaining in the Senators' Of-
18 ficial Personnel and Office Expense Account and all unob-
19 ligated funds available for House Members' personnel and
20 office expenses on September 30 of a fiscal year shall be
21 returned to the Treasury for the purpose of reducing the
22 Federal deficit.

1 **TITLE II—CONGRESSIONAL**
2 **AGENDA AND PRIORITY NA-**
3 **TIONAL ISSUES**

4 **SEC. 201. TASK FORCE.**

5 (a) IN GENERAL.—At the beginning of each Congress
6 and not later than February 15th, the Senate and the
7 House of Representatives shall determine not more than
8 5 issues that need priority attention during such Congress,
9 and by the vote of each House create not more than 5
10 independent task forces to study and recommend legisla-
11 tive remedies.

12 (b) TASK FORCE STAFF.—(1) Task forces are au-
13 thorized to utilize professional staff from the standing
14 committees and Federal agencies. Such staff shall serve
15 the task force without additional compensation.

16 (2) Task forces are authorized to hire consultants
17 and experts in related fields in order to accomplish their
18 purposes. The funds for such expenses shall come from
19 the Committee on Leadership and National Priorities.

20 (3) Task forces may not employ permanent staff.

21 **SEC. 202. CONGRESSIONAL AGENDA.**

22 The task forces created pursuant to section 201 shall
23 submit recommendations to the appropriate committees of
24 original jurisdiction no later than 12 months from the day
25 of its creation.

1 **SEC. 203. MEMBERSHIP.**

2 Each Member of the Congress shall be appointed by
3 party leadership to sit on one task force.

4 **TITLE III—REORGANIZATION OF**
5 **COMMITTEES OF THE HOUSE**
6 **AND SENATE**

7 **SEC. 301. NEW COMMITTEE STRUCTURE.**

8 (a) IN GENERAL.—The following standing commit-
9 tees shall be appointed at the commencement of each Con-
10 gress in the House of Representatives and in the Senate,
11 and shall continue and have the power to act until their
12 successors are appointed, with leave to report by bill or
13 otherwise on matters within their respective jurisdictions:

14 (1)(A) Committee on Leadership and National
15 Priorities, to which committee shall be referred—

16 (i) all concurrent resolutions on the budget
17 (as defined in section 3(a)(4) of the Congres-
18 sional Budget Act of 1974) and all other mat-
19 ters required to be referred to committee under
20 titles III and IV of that Act, and messages, pe-
21 titions, memorials, and other matters relating
22 thereto; and

23 (ii) in the Senate—

24 (I) administration of the Senate office
25 buildings and the Senate wing of the Cap-

1 itol, including the assignment of office
2 space;

3 (II) congressional organization rel-
4 ative to rules and procedures, and Senate
5 rules and regulations, including floor and
6 gallery rules;

7 (III) corrupt practices;

8 (IV) credentials and qualifications of
9 Members of the Senate; contested elec-
10 tions, and acceptance of incompatible of-
11 fices;

12 (V) Federal elections generally, in-
13 cluding the election of the President, Vice
14 President, and Members of Congress;

15 (VI) Government Printing Office, and
16 the printing and correction of the Congres-
17 sional Record, as well as those matters
18 provided under rule XI;

19 (VII) meetings of the Congress and
20 attendance of the Members;

21 (VIII) payments of money out of the
22 contingent fund of the Senate or creating
23 a charge upon the same (except that any
24 resolution relating to substantive matter
25 within the jurisdiction of any other stand-

1 ing committee of the Senate shall first be
2 referred to such committee);

3 (IX) Presidential succession;

4 (X) purchase of books and manu-
5 scripts and erection of monuments to the
6 memory of individuals;

7 (XI) Senate Library and statuary,
8 art, and pictures in the Capitol and Senate
9 office buildings;

10 (XII) services to the Senate, including
11 the Senate restaurant; and

12 (XIII) United States Capitol and con-
13 gressional office buildings, the Library of
14 Congress, the Smithsonian Institution (and
15 the incorporation of similar institutions),
16 and the Botanic Gardens.

17 (B) Such committee shall have the duty—

18 (i) to report the matters required to be re-
19 ported by committee under titles III and IV of
20 the Congressional Budget Act of 1974;

21 (ii) to make continuing studies of the ef-
22 fect on budget outlays of relevant existing and
23 proposed legislation and to report the results of
24 such studies to the Senate or House, as appro-
25 priate, on a recurring basis;

1 (iii) to request and evaluate continuing
2 studies of tax expenditures, to devise methods
3 of coordinating tax expenditures, policies, and
4 programs with direct budget outlays, and to re-
5 port the results of such studies to the Senate or
6 House, as appropriate, on a recurring basis;

7 (iv) to review, on a continuing basis, the
8 conduct by the Congressional Budget Office of
9 its functions and duties; and

10 (v) to establish legislative priorities and a
11 schedule for the Senate or House, as appro-
12 priate, at the beginning of each Congress.

13 (2) Committee on Agriculture, to which com-
14 mittee shall be referred all proposed legislation (in-
15 cluding appropriations bills), messages, petitions,
16 memorials, and other matters relating to the De-
17 partment of Agriculture.

18 (3) Committee on Commerce, to which commit-
19 tee shall be referred all proposed legislation (includ-
20 ing appropriations bills), messages, petitions, memo-
21 rials, and other matters relating to the Department
22 of Commerce.

23 (4) Committee on Defense, to which committee
24 shall be referred all proposed legislation (including
25 appropriations bills), messages, petitions, memorials,

1 and other matters relating to the Department of De-
2 fense.

3 (5) Committee on Education, to which commit-
4 tee shall be referred all proposed legislation (includ-
5 ing appropriations bills), messages, petitions, memo-
6 rials, and other matters relating to the Department
7 of Education.

8 (6) Committee on Energy and Interior, to
9 which committee shall be referred all proposed legis-
10 lation (including appropriations bills), messages, pe-
11 titions, memorials, and other matters relating to the
12 following subjects:

13 (A) Department of Energy.

14 (B) Department of the Interior.

15 (7) Committee on the Environment, to which
16 committee shall be referred all proposed legislation
17 (including appropriations bills), messages, petitions,
18 memorials, and other matters relating to the Envi-
19 ronmental Protection Agency.

20 (8) Committee on Foreign Relations, to which
21 committee shall be referred all proposed legislation
22 (including appropriations bills), messages, petitions,
23 memorials, and other matters relating to the De-
24 partment of State.

1 (9) Committee on Governmental Affairs, to
2 which committee shall be referred all proposed legis-
3 lation (including appropriations bills), messages, pe-
4 titions, memorials, and other matters relating to the
5 following subjects:

6 (A) Executive branch general organization.

7 (B) Federal employees and the Post Office.

8 (10) Committee on Health and Human Serv-
9 ices, to which committee shall be referred all pro-
10 posed legislation (including appropriations bills),
11 messages, petitions, memorials, and other matters
12 relating to the Department of Health and Human
13 Services.

14 (11) Committee on Housing and Urban Devel-
15 opment, to which committee shall be referred all pro-
16 posed legislation (including appropriations bills),
17 messages, petitions, memorials, and other matters
18 relating to the Department of Housing and Urban
19 Development.

20 (12) Committee on the Judiciary, to which com-
21 mittee shall be referred all proposed legislation (in-
22 cluding appropriations bills), messages, petitions,
23 memorials, and other matters relating to the follow-
24 ing subjects:

25 (A) Judicial Branch.

1 (B) Department of Justice.

2 (C) Elections.

3 (D) Law enforcement.

4 (E) Constitutional amendments.

5 (F) Civil liberties.

6 (13) Committee on Labor, to which committee
7 shall be referred all proposed legislation (including
8 appropriations bills), messages, petitions, memorials,
9 and other matters relating to the Department of
10 Labor.

11 (14) Committee on Transportation, to which
12 committee shall be referred all proposed legislation
13 (including appropriations bills), messages, petitions,
14 memorials, and other matters relating to the De-
15 partment of Transportation.

16 (15) Committee on Treasury, Banking, and Fi-
17 nance, to which committee shall be referred all pro-
18 posed legislation (including appropriations bills),
19 messages, petitions, memorials, and other matters
20 relating to the following subjects:

21 (A) Department of the Treasury.

22 (B) Federal Service Board.

23 (C) Securities and Exchange Commission.

24 (16) Committee on Veterans Affairs, to which
25 committee shall be referred all proposed legislation

1 (including appropriations bills), messages, petitions,
2 memorials, and other matters relating to the De-
3 partment of Veterans Affairs.

4 (17) Other agencies. The Committees listed in
5 paragraphs (2) through (16) shall have jurisdiction
6 over any Federal agency not listed with such com-
7 mittee that is responsible for laws related to the
8 committee's jurisdiction.

9 (b) COMMITTEE ON LEADERSHIP AND NATIONAL
10 PRIORITIES.—The Committee on Leadership and Na-
11 tional Priorities shall consist of—

12 (1) the chairman and ranking member of each
13 standing committee; and

14 (2) 6 additional members, 4 from the majority
15 party and 2 from the minority party.

16 (c) SERVICE ON COMMITTEES.—A Member of Con-
17 gress may serve on not more than 2 committees except
18 that members of the Committee on Leadership and Na-
19 tional Priorities may serve on 3.

20 **SEC. 302. TECHNICAL AND CONFORMING AMENDMENTS IN**
21 **THE SENATE.**

22 (a) REDESIGNATIONS.—Paragraphs 1, 2, 3, 4, 6, and
23 7 of rule XVI of the Standing Rules of the Senate are
24 repealed, and paragraphs 5 and 8 are renumbered as
25 paragraphs “1” and “2”, respectively.

1 (b) COMMITTEE ON APPROPRIATIONS.—

2 (1) Subparagraph (b) of paragraph 4 of rule
3 XVII of the Standing Rules of the Senate is amend-
4 ed by striking out “(except the Committee on Appro-
5 priations)”.

6 (2) Rule XXVI of the Standing Rules of the
7 Senate is amended—

8 (A) by striking out “(except the Committee
9 on Appropriations)” in each instance where it
10 appears,

11 (B) by striking out “(except the Committee
12 on Appropriations and the Committee on the
13 Budget)” in each instance where it appears,
14 and inserting in lieu thereof the following “(ex-
15 cept the Committee on National Priorities)”,

16 (C) by striking out “The prohibition con-
17 tained in the preceding sentence shall not apply
18 to the Committee on Appropriations or the
19 Committee on the Budget.” in subparagraph
20 5(a) and inserting in lieu thereof “The prohibi-
21 tion contained in the preceding sentence shall
22 not apply to the Committee on National Prior-
23 ities.”,

24 (D) by striking out the last sentence of
25 subparagraph 10(b), and

1 (E) by striking out “(except those by the
2 Committee on Appropriations)” in subpara-
3 graph 11(b).

4 **SEC. 303. EFFECTIVE DATE.**

5 The provisions of this title shall take effect on the
6 first day of the first Congress following the date of enact-
7 ment.

8 **TITLE IV—BIENNIAL BUDGET**

9 **SEC. 401. SHORT TITLE.**

10 This title may be cited as the “Biennial Budget Act
11 of 1993”.

12 **SEC. 402. FINDINGS AND PURPOSE.**

13 (a) FINDINGS.—The Congress finds and declares
14 that the present annual Federal budgeting process—

15 (1) allows insufficient time for the fulfillment
16 by the Congress of its legislative and oversight re-
17 sponsibilities;

18 (2) allows insufficient time for the review and
19 consideration by the Congress of authorizing legisla-
20 tion, budget resolutions, and appropriation bills and
21 resolutions and other spending measures;

22 (3) allows insufficient time for the evaluation of
23 costly and complicated Federal programs, and there-
24 by contributes to the unrestrained growth of the
25 Federal budget; and

1 (4) allows insufficient time for agencies and
2 State and local governments to plan for the imple-
3 mentation of programs.

4 (b) PURPOSE.—It is the purpose of this title—

5 (1) to establish a process through which the
6 Federal budget will be adopted for a two-year
7 period;

8 (2) to improve congressional control over the
9 Federal budget process;

10 (3) to streamline the requirements of the budg-
11 et process in order to promote better accountability
12 to the public;

13 (4) to improve the legislative and budgetary
14 processes by providing additional time for congres-
15 sional oversight and other vital legislative activities;

16 (5) to provide stability and coherence for recipi-
17 ents of Federal funds; and

18 (6) to implement other improvements in the
19 Federal budget process.

20 **SEC. 403. REVISION OF TIMETABLE.**

21 Section 300 of the Congressional Budget Act of 1974
22 (2 U.S.C. 631) is amended to read as follows:

1 “TIMETABLE

2 “SEC. 300. The timetable with respect to the Con-
 3 gressional budget process for any Congress (beginning
 4 with the One Hundred Fourth Congress) is as follows:

“First Session

“On or before:	Action to be completed:
First Monday after January 3 .	President submits budget recommendations.
February 15	Congressional Budget Office submits report to Committees on Leadership and National Priorities.
February 25	Committees submit views and estimates to Committees on Leadership and National Priorities.
March 31	Committees on Leadership and National Priorities report concurrent resolution on the biennial budget.
April 15	Congress completes action on concurrent resolution on the biennial budget.
May 15	Biennial appropriation bills may be considered in the House.
June 10	House Committees report last biennial appropriation bill.
September 30	Congress completes action on reconciliation legislation.
September 30	Congress completes action on biennial appropriation bills.
October 1	Biennium begins.

“Second Session

“On or before:	Action to be completed:
May 15	Congressional Budget Office submits report to Committees on Leadership and National Priorities.
The last day of the session	Congress completes action on bills and resolutions authorizing a new budget authority for the succeeding biennium.”.

5 **SEC. 404. AMENDMENTS TO THE CONGRESSIONAL BUDGET**
 6 **AND IMPOUNDMENT CONTROL ACT OF 1974.**

7 (a) DECLARATION OF PURPOSE.—Section 2(2) of the
 8 Congressional Budget and Impoundment Control Act of
 9 1974 (2 U.S.C. 621(2)) is amended by striking “each
 10 year” and inserting “biennially”.

1 (b) DEFINITIONS.—

2 (1) Section 3(4) of such Act (2 U.S.C. 622(4))
3 is amended by striking “fiscal year” each place it
4 appears and inserting “biennium”.

5 (2) Section 3 of such Act (2 U.S.C. 622) is fur-
6 ther amended by adding at the end the following
7 new paragraph:

8 “(11) The term ‘biennium’ means the period of
9 2 consecutive fiscal years beginning on October 1 of
10 any odd-numbered year.”.

11 (c) DUTIES OF CBO.—

12 (1) Section 202(f)(1) of the Congressional
13 Budget Act of 1974 (2 U.S.C. 602(f)(1)) is amend-
14 ed—

15 (A) by striking “February 15 of each
16 year” and inserting “February 15 of each odd-
17 numbered calendar year”;

18 (B) by striking “the fiscal year commenc-
19 ing” and inserting “each fiscal year in the bien-
20 nium commencing”;

21 (C) by striking “such fiscal year” the first
22 place it appears and inserting “such biennium”;
23 and

1 (D) by striking “such fiscal year” the sec-
2 ond place it appears and inserting “each fiscal
3 year in such biennium”.

4 (2) Section 202(f) of such Act (2 U.S.C.
5 602(f)) is further amended—

6 (A) in paragraph (2) by striking “The Di-
7 rector shall from time to time” and inserting
8 “On May 15 of each even numbered year and
9 at such other times as he or she deems appro-
10 priate, the Director shall”; and

11 (B) in paragraph (3)—

12 (i) by striking “January 15” and in-
13 serting “February 15”,

14 (ii) by striking “each year” and in-
15 serting “each even-numbered calendar
16 year”,

17 (iii) by striking “the fiscal year end-
18 ing September 30 of that calendar year” in
19 clause (A) and inserting “either fiscal year
20 in the biennium beginning October 1 of the
21 preceding calendar year”,

22 (iv) by striking “the fiscal year ending
23 September 30 of that calendar year” in
24 clause (B) and inserting “either fiscal year
25 of such biennium”, and

1 (v) by striking “fiscal year beginning
2 October 1 of that calendar year” and in-
3 serting “succeeding biennium”.

4 (d) BIENNIAL CONCURRENT RESOLUTION ON THE
5 BUDGET.—

6 (1) Section 301(a) of such Act (2 U.S.C.
7 632(a)) is amended—

8 (A) by striking “April 15 of each year”
9 and inserting “April 15 of each odd-numbered
10 year”;

11 (B) by striking “the fiscal year beginning
12 on October 1 of such year” the first place it ap-
13 pears and inserting “biennium beginning on Oc-
14 tober 1 of such year”;

15 (C) by striking “the fiscal year beginning
16 on October 1 of such year” the second place it
17 appears and inserting “each fiscal year in such
18 period; and

19 (D) by striking “each of the two ensuing
20 fiscal years” and inserting “each fiscal year in
21 the succeeding biennium”.

22 (2) Section 301(b) of such Act (2 U.S.C.
23 632(b)) is amended—

1 (A) in the matter preceding paragraph (1)
2 by inserting “for a biennium” after “concurrent
3 resolution on the budget”; and

4 (B) in paragraph (3) by striking “for such
5 fiscal year” and inserting “for either fiscal year
6 in such biennium”.

7 (3) Section 301(d) of such Act (2 U.S.C.
8 632(d)) is amended by striking “February 25 of
9 each year” and inserting “February 25 of each odd-
10 numbered year”.

11 (4) Section 301(e) of such Act (2 U.S.C.
12 632(e)) is amended—

13 (A) in the first sentence by striking “fiscal
14 year” and inserting “biennium”;

15 (B) by inserting between the second and
16 third sentences the following new sentence: “On
17 or before March 31 of each odd-numbered year
18 the Committee on the Budget of each House
19 shall report to its House the concurrent resolu-
20 tion on the budget referred to in subsection (a)
21 for the biennium beginning on October 1 of
22 that year.”; and

23 (C) in paragraph (6)—

24 (i) by striking “five” and inserting
25 “four”,

1 (ii) by striking “such fiscal year” and
2 inserting “the first fiscal year of such bien-
3 nium,”, and

4 (iii) by striking “such period” and in-
5 serting “such four-fiscal-year period”.

6 (5) Section 301(f) of such Act (2 U.S.C.
7 632(f)) is amended by striking “fiscal year” each
8 place it appears and inserting “biennium”.

9 (6) The section heading of section 301 of such
10 Act is amended by striking “**ANNUAL**” and insert-
11 ing “**BIENNIAL**”.

12 (7) The table of contents set forth in section
13 1(b) of the Congressional Budget and Impoundment
14 Control Act of 1974 is amended by striking “An-
15 nual” in the item relating to section 301 and insert-
16 ing “Biennial”.

17 (e) COMMITTEE ALLOCATIONS.—

18 (1) Paragraphs (1) and (2) of section 302(a) of
19 such Act (2 U.S.C. 633(a)) are amended—

20 (A) by inserting “for a biennium” after
21 “budget” the first place it appears in each such
22 paragraph; and

23 (B) by inserting “for each fiscal year in
24 such biennium” after “estimated allocation”
25 each place it appears.

1 (2) Section 302(c) of such Act (2 U.S.C.
2 633(c)) is amended—

3 (A) by striking “for a fiscal year” each
4 place it appears and inserting “for either fiscal
5 year in a biennium”; and

6 (B) by striking “for such fiscal year” each
7 place it appears and inserting “for such bien-
8 nium”.

9 (3) Section 302(f)(1) of such Act (2 U.S.C.
10 633(f)(1)) is amended—

11 (A) by striking “for a fiscal year” and in-
12 serting “for a biennium”, and

13 (B) by striking “such fiscal year” each
14 place it appears in the matter preceding sub-
15 paragraph (A) and inserting “a fiscal year in
16 such biennium”.

17 (4) Section 302(f)(2) of such Act is amended—

18 (A) by striking “for a fiscal year” and in-
19 serting “for a biennium”, and

20 (B) by striking “for such fiscal year” and
21 inserting “for a biennium”.

22 (f) SECTION 303 POINT OF ORDER.—

23 (1) Section 303(a) of such Act (2 U.S.C.
24 634(a)) is amended by striking “fiscal year” each
25 place it appears and inserting “biennium”.

1 (2) Section 303(b) of such Act (2 U.S.C.
2 634(b)) is amended—

3 (A) by striking “fiscal year” each place it
4 appears and inserting “biennium”; and

5 (B) in the matter following paragraph (2)
6 by striking “any calendar year” and inserting
7 “any odd-numbered calendar year”.

8 (g) PERMISSIBLE REVISIONS OF CONCURRENT RES-
9 OLUTIONS ON THE BUDGET.—Section 304 of such Act (2
10 U.S.C. 635) is amended—

11 (1) by striking “fiscal year” the first two places
12 it appears and inserting “biennium”;

13 (2) by striking “for such fiscal year”; and

14 (3) by inserting before the period “for such
15 biennium”.

16 (h) PROCEDURES FOR CONSIDERATION OF BUDGET
17 RESOLUTIONS.—Section 305(b)(3) of such Act (2 U.S.C.
18 636(b)(3)) is amended—

19 (1) striking “the concurrent” and inserting “a
20 concurrent”; and

21 (2) by striking “fiscal year” and inserting “bi-
22 ennium”.

23 (i) REPORT AND SUMMARIES OF CONGRESSIONAL
24 BUDGET ACTIONS.—

1 (1)(A) Section 308(a)(1) of the Congressional
2 Budget Act of 1974 (2 U.S.C. 639(a)(1)) is amend-
3 ed—

4 (i) in the matter preceding subparagraph
5 (A) by striking “fiscal year” and inserting “bi-
6 ennium”,

7 (ii) in subparagraph (a) by striking “fiscal
8 year” and inserting “biennium”, and

9 (iii) in subparagraph (C) by striking “such
10 fiscal year” and inserting “such biennium”.

11 (B) Section 308(a)(2) of such Act is amended
12 by striking “fiscal year” and inserting “biennium”.

13 (2) Section 308(b)(1) of such Act (2 U.S.C.
14 639(b)(1)) is amended—

15 (A) by striking “fiscal year” the first place
16 it appears and inserting “biennium”;

17 (B) by inserting “for such biennium” after
18 “concurrent resolution on the budget”; and

19 (C) by striking “the fiscal year preceding
20 such fiscal year” and inserting “each fiscal year
21 in the biennium preceding such biennium”.

22 (3) Section 308(c) of such Act (2 U.S.C.
23 639(c)) is amended—

24 (A) by striking “Five” in the subsection
25 heading and inserting “Four”;

1 (B) by striking “fiscal year” each place it
2 appears in the manner preceding paragraph (1)
3 and inserting “biennium”; and

4 (C) by striking “5 fiscal years” and insert-
5 ing “4 fiscal years”.

6 (j) COMPLETION OF ACTION ON REGULAR APPRO-
7 PRIATION BILLS.—Section 309 of such Act (2 U.S.C.
8 640) is amended—

9 (1) by inserting “of any odd-numbered calendar
10 year” after “July”;

11 (2) by striking “annual” and inserting “regu-
12 lar”; and

13 (3) by striking “fiscal year” and inserting “bi-
14 ennium”.

15 (k) RECONCILIATION PROCESS.—

16 (1) Section 310(a) of such Act (2 U.S.C.
17 641(a)) is amended—

18 (A) by striking “any fiscal year” in the
19 matter preceding paragraph (1) and inserting
20 “any biennium”;

21 (B) in paragraph (1) by striking “such fis-
22 cal year” each place it appears and inserting
23 “each fiscal year in such biennium”; and

24 (C) in paragraph (2) by inserting “for each
25 fiscal year in such biennium” after “revenues”.

1 (2) Section 310(e) of such Act (2 U.S.C.
2 641(e)) is amended—

3 (A) by striking “20 hours” in paragraph
4 (2) and inserting “100 hours”; and

5 (B) by adding at the end the following new
6 paragraph:

7 “(3) It shall not be in order in the Senate or
8 the House of Representatives to consider any rec-
9 onciliation bill or resolution or any amendment
10 thereto or any conference report thereon which
11 changes any provision of law other than provisions
12 of law which—

13 “(A) provide new budget authority or
14 spending authority described in section
15 401(c)(2);

16 “(B) relate to revenues; or

17 “(C) specify the amount of the statutory
18 limit on the public debt.”.

19 (3) Section 310(f) of such Act (2 U.S.C.
20 641(f)) is amended—

21 (A) by inserting “of any odd-numbered cal-
22 endar year” after “July”,

23 (B) by striking “fiscal year beginning on
24 October 1 of the calendar year to which the ad-
25 journment resolution pertains” and inserting

1 “biennium beginning on October 1 of such cal-
2 endar year”, and

3 (C) by striking “for such fiscal year” and
4 inserting “for such biennium”.

5 (l) SECTION 311 POINT OF ORDER.—

6 (1) Section 311(a) of such Act (2 U.S.C.
7 642(a)) is amended—

8 (A) by striking “for a fiscal year” and in-
9 serting “for a biennium”;

10 (B) by striking “such fiscal year” the first,
11 second, and third places it appears and insert-
12 ing “a fiscal year in such biennium”;

13 (C) by inserting “for such fiscal year”
14 after “outlays”;

15 (D) by striking “concurrent resolution on
16 the budget for such fiscal year” and inserting
17 “concurrent resolution on the budget for the bi-
18 ennium in which such fiscal year occurs”;

19 (E) by inserting “for such fiscal year”
20 after “revenues” the first place it appears; and

21 (F) by inserting “for such fiscal year”
22 after “set forth” the second place it appears.

23 (2) Section 311(b) of such Act (2 U.S.C.
24 642(b)) is amended—

1 (A) by striking “such fiscal year” the first
2 place it appears and inserting “a biennium”;
3 and

4 (B) by striking “such fiscal year” the sec-
5 ond place it appears and inserting “either fiscal
6 year in such biennium”.

7 (m) BILLS PROVIDING NEW SPENDING AUTHOR-
8 ITY.—Section 401(b)(2) of such Act (2 U.S.C. 651(b)(2))
9 is amended by striking “for such fiscal year” the second
10 place it appears and inserting “for the biennium in which
11 such fiscal year occurs”.

12 (n) ANALYSIS BY CBO.—Section 403(a) of the Con-
13 gressional Budget Act of 1974 (2 U.S.C. 653(a)) is
14 amended—

15 (1) by striking “the fiscal year” in paragraph
16 (1) and inserting “each fiscal year in the biennium”;

17 (2) by striking “4 fiscal years following such
18 year” in paragraph (1) and inserting “each fiscal
19 year in the succeeding biennium”;

20 (3) by striking “the fiscal year” in paragraph
21 (2) and inserting “each fiscal year in the biennium”;
22 and

23 (4) by striking “four fiscal years following such
24 fiscal year” in paragraph (2) and inserting “each
25 fiscal year in the succeeding biennium”.

1 **SEC. 405. AMENDMENTS TO TITLE 31, UNITED STATES**
2 **CODE.**

3 (a) DEFINITION.—Section 1101 of title 31, United
4 States Code, is amended by adding at the end the follow-
5 ing new paragraph:

6 “(3) ‘biennium’ has the meaning given to such
7 term in paragraph (11) of section 3 of the Congres-
8 sional Budget and Impoundment Control Act of
9 1974 (2 U.S.C. 622(11)).”.

10 (b) BUDGET CONTENTS AND SUBMISSION TO THE
11 CONGRESS.—

12 (1) So much of section 1105(a) of title 31,
13 United States Code, as precedes paragraph (1) is
14 amended to read as follows:

15 “(a) On or before the first Monday after January 3
16 of each odd-numbered year, beginning with the One Hun-
17 dred Fourth Congress, the President shall transmit to the
18 Congress, the budget for the biennium beginning on Octo-
19 ber 1 of such calendar year. The budget transmitted under
20 this subsection shall include a budget message and sum-
21 mary and supporting information. The President shall in-
22 clude in each budget the following:”.

23 (2) Section 1105(a)(5) of title 31, United
24 States Code, is amended by striking “the fiscal year
25 for which the budget is submitted and the 4 fiscal
26 years after that year” and inserting “each fiscal

1 year in the biennium for which the budget is submit-
2 ted and in the succeeding biennium”.

3 (3) Section 1105(a)(6) of title 31, United
4 States Code, is amended by striking “the fiscal year
5 for which the budget is submitted and the 4 fiscal
6 years after that year” and inserting “each fiscal
7 year in the biennium for which the budget is submit-
8 ted and in the succeeding biennium”.

9 (4) Section 1105(a)(9)(C) of title 31, United
10 States Code, is amended by striking “the fiscal
11 year” and inserting “each fiscal year in the bien-
12 nium”.

13 (5) Section 1105(a)(12) of title 31, United
14 States Code, is amended—

15 (A) by striking “the fiscal year” in sub-
16 paragraph (A) and inserting “each fiscal year
17 in the biennium”; and

18 (B) by striking “4 fiscal years after that
19 year” in subparagraph (B) and inserting “2 fis-
20 cal years immediately following the second fiscal
21 year in such biennium”.

22 (6) Section 1105(a)(13) of title 31, United
23 States Code, is amended by striking “the fiscal
24 year” and inserting “each fiscal year in the bien-
25 nium”.

1 (7) Section 1105(a)(14) of title 31, United
2 States Code, is amended by striking “that year” and
3 inserting “each fiscal year in the biennium for which
4 the budget is submitted”.

5 (8) Section 1105(a)(16) of title 31, United
6 States Code, is amended by striking “the fiscal
7 year” and inserting “each fiscal year in the bien-
8 nium”.

9 (9) Section 1105(a)(17) of title 31, United
10 States Code, is amended—

11 (A) by striking “the fiscal year following
12 the fiscal year” and inserting “each fiscal year
13 in the biennium following the biennium”;

14 (B) by striking “that following fiscal year”
15 and inserting “each such fiscal year”; and

16 (C) by striking “fiscal year before the fis-
17 cal year” and inserting “biennium before the bi-
18 ennium”.

19 (10) Section 1105(a)(18) of title 31, United
20 States Code, is amended—

21 (A) by striking “the prior fiscal year” and
22 inserting “each of the 2 most recently com-
23 pleted fiscal years”;

24 (B) by striking “for that year” and insert-
25 ing “with respect to that fiscal year”; and

1 (C) by striking “in that year” and insert-
2 ing “in that fiscal year”.

3 (11) Section 1105(a)(19) of title 31, United
4 States Code, is amended—

5 (A) by striking “the prior fiscal year” and
6 inserting “each of the 2 most recently com-
7 pleted fiscal years”;

8 (B) by striking “for that year” and insert-
9 ing “with respect to that fiscal year”; and

10 (C) by striking “in that year” each place
11 it appears and inserting “in that fiscal year”.

12 (c) ESTIMATED EXPENDITURES OF LEGISLATIVE
13 AND JUDICIAL BRANCHES.—Section 1105(b) of title 31,
14 United States Code, is amended by striking “each year”
15 and inserting “each even-numbered year”.

16 (d) RECOMMENDATIONS TO MEET ESTIMATED DE-
17 FICIENCIES.—Section 1105(c) of title 31, United States
18 Code, is amended—

19 (1) by striking “fiscal year for” each place it
20 appears and inserting “biennium for”;

21 (2) by inserting “or current biennium, as the
22 case may be,” after “current fiscal year”; and

23 (3) by striking “that year” and inserting “that
24 period”.

1 (e) STATEMENT WITH RESPECT TO CERTAIN
2 CHANGES.—Section 1105(d) of title 31, United States
3 Code, is amended by striking “fiscal year” and inserting
4 “biennium”.

5 (f) CAPITAL INVESTMENT ANALYSIS.—Section
6 1105(e) of title 31, United States Code, is amended by
7 striking “ensuing fiscal year” and inserting “biennium to
8 which such budget relates”.

9 (g) SUPPLEMENTAL BUDGET ESTIMATES AND
10 CHANGES.—

11 (1) Section 1106(a) of title 31, United States
12 Code, is amended—

13 (A) in the matter preceding paragraph (1)
14 by striking “fiscal year” and inserting “bien-
15 nium”;

16 (B) in paragraph (1) by striking “that fis-
17 cal year” and inserting “each fiscal year in
18 such biennium”;

19 (C) in paragraph (2) by striking “4 fiscal
20 years following the fiscal year” and inserting “2
21 fiscal years following the biennium”;

22 (D) by striking “future fiscal years” in
23 paragraph (3) and inserting “the 2 fiscal years
24 following the biennium for which the budget is
25 submitted”; and

1 (E) by striking “fiscal year” in paragraph
2 (3) and inserting “biennium”.

3 (2) Section 1106(b) of title 31, United States
4 Code, is amended by striking “the fiscal year” and
5 inserting “each fiscal year in the biennium”.

6 (h) CURRENT PROGRAMS AND ACTIVITIES ESTI-
7 MATES.—

8 (1) Section 1109(a) of title 31, United States
9 Code, is amended—

10 (A) by striking “On or before the first
11 Monday after January 3 of each year (on or be-
12 fore February 5 in 1994)” and inserting “At
13 the same time the budget required by section
14 1105 is submitted for a biennium”; and

15 (B) by striking “the following fiscal year”
16 and inserting “each fiscal year of such period”.

17 (2) Section 1109(b) of title 31, United States
18 Code, is amended by striking “March 1 of each
19 year” and inserting “February 25 of each odd-num-
20 bered year”.

21 (i) YEAR-AHEAD REQUESTS FOR AUTHORIZING LEG-
22 ISLATION.—Section 1110 of title 31, United States Code,
23 is amended—

1 (1) by striking “fiscal year” and inserting “bi-
 2 ennium (beginning on or after October 1, 1995)”,
 3 and

4 (2) by striking “year before the year in which
 5 the fiscal year begins” and inserting “second cal-
 6 endar year preceding the calendar year in which the
 7 biennium begins”.

8 (j) BUDGET INFORMATION ON CONSULTING SERV-
 9 ICES.—Section 1114 of title 31, United States Code, is
 10 amended—

11 (1) by striking “The” each place it appears and
 12 inserting “For each biennium beginning with the bi-
 13 ennium beginning on October 1, 1995, the”; and

14 (2) by striking “each year” each place it ap-
 15 pears.

16 **SEC. 406. TITLE AND STYLE OF APPROPRIATIONS ACTS.**

17 Section 105 of title 1, United States Code, is amend-
 18 ed to read as follows:

19 **“§ 105. Title and style of appropriation Acts**

20 “(a) The style and title of all Acts making appropria-
 21 tions for the support of the Government shall be as fol-
 22 lows: ‘An Act making appropriations (here insert the ob-
 23 ject) for the biennium ending September 30 (here insert
 24 the odd-numbered calendar year).’.

1 “(b) All Acts making regular appropriations for the
2 support of the Government shall be enacted for a biennium
3 and shall specify the amount of appropriations provided
4 for each fiscal year in such period.

5 “(c) For purposes of this section, the term ‘biennium’
6 has the same meaning as in section 3(11) of the Congres-
7 sional Budget and Impoundment Control Act of 1974 (2
8 U.S.C. 622(11)).”.

9 **SEC. 407. AMENDMENTS TO RULES OF HOUSE OF REP-**
10 **RESENTATIVES.**

11 (a) Clause 4(a)(1)(A) of rule X of the Rules of the
12 House of Representatives is amended by inserting “odd-
13 numbered” after “each”.

14 (b) Clause 4(a)(2) of rule X of the Rules of the House
15 of Representatives is amended by striking “such fiscal
16 year” and inserting “the biennium in which such fiscal
17 year begins”.

18 (c) Clause 4(b)(2) of rule X of the Rules of the House
19 of Representatives is amended by striking “concurrent
20 resolution on the budget for each fiscal year” and insert-
21 ing “concurrent resolution on the budget required under
22 section 301(a) of the Congressional Budget Act of 1974
23 for each biennium”.

1 (d) Clause 4(f) of rule X of the Rules of the House
2 of Representatives is amended by striking “annually” each
3 place it appears and inserting “biennially”.

4 (e) Clause 4(g) of rule X of the Rules of the House
5 of Representatives is amended—

6 (1) by striking “March 15 of each year” and in-
7 serting “March 15 of each odd-numbered year”;

8 (2) by striking “fiscal year” the first place it
9 appears and inserting “biennium”; and

10 (3) by striking “that fiscal year” and inserting
11 “each fiscal year in such ensuing biennium”.

12 (f) Clause 4(h) of rule X of the Rules of the House
13 of Representatives is amended by striking “fiscal year”
14 and inserting “biennium”.

15 (g) Subdivision (C) of clause 2(l)(1) of rule XI of the
16 Rules of the House of Representatives is repealed.

17 (h) Clause 4(a) of rule XI of the Rules of the House
18 of Representatives is amended by striking “fiscal year if
19 reported after September 15 preceding the beginning of
20 such fiscal year” and inserting “biennium if reported after
21 August 1 of the year in which such biennium begins”.

22 (i) Clause 2 of rule XLIX of the Rules of the House
23 of Representatives is amended by striking “fiscal year”
24 and inserting “biennium”.

1 **SEC. 408. EFFECTIVE DATE; APPLICATION.**

2 (a) IN GENERAL.—Except as provided in subsection
 3 (b), this title and the amendments made by this title shall
 4 become effective January 1, 1995, and shall apply to
 5 bienniums beginning after September 30, 1995.

6 (b) FISCAL YEAR 1995.—Notwithstanding subsection
 7 (a), the provisions of—

8 (1) the Congressional Budget Act of 1974, and

9 (2) title 31, United States Code,

10 (as such provisions were in effect on the day before the
 11 effective date of this title) shall apply to the fiscal year
 12 beginning on October 1, 1994.

13 (c) DEFINITION.—For purposes of this section, the
 14 term “biennium” shall have the meaning given to such
 15 term in section 3(11) of the Congressional Budget and
 16 Impoundment Control Act of 1974 (2 U.S.C. 622(11)),
 17 as added by section 403(b)(2) of this Act.

○

S 1287 IS——2

S 1287 IS——3